

NIS COMMITTEE MEETING No. 197

14 JUNE 1955

1. The following were present:

Mr. D. J. Clinton  
Mr. R. S. Kain  
Maj. J. W. Jacobson  
LCdr. J. Madden  
Maj. Samuel H. Ware

State  
State  
Army  
Navy  
Air Force  
CIA  
CIA  
CIA (Chairman)  
CIA (Vice Chairman)  
CIA (Secretary)

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\* In attendance for review of Chapter I on NIS 42.

2. Review of Chapter I on NIS 42

The Committee reviewed Chapter I on NIS 42 (Thailand) and expressed the unanimous opinion that this chapter was adequate and well balanced throughout. Suggestions for some minor changes were handed to the Chapter I Task Group for consideration. In view of controlled elements within the chapter the Committee held that the entire chapter was to be controlled. The chairman congratulated the Chapter I Task Group and the members on the general excellence of the contributions to this chapter.

3. Segmented NIS Areas

The chairman reviewed the major points discussed at the last meeting relating to the report of the working committee on segmented NIS Areas. He stressed the importance of selecting new subareas on the basis of fundamental considerations, thus giving to them the stature of NIS Areas. Lesser considerations would result in too many small subareas lacking essential elements for consistent and effective treatment. In the opinion of the chairman the NIS Committee should determine the new subareas on the basis of overall NIS requirements rather than on those of any single agency.

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The Committee discussed the report of the working committee at some length. It was pointed out that the working committee had developed the subarea lists with the view to their optional use by contributors. The mandatory use of subareas, as new NIS Areas, would change this frame of reference and would require a complete re-examination of the problem.

The chairman replied that the working committee members properly represented their respective agency viewpoints in order to permit a full hearing and discussion on these matters. Having done so, it is equally proper that the NIS Committee now view the problem as a whole.

The Committee examined the list of Subareas appearing in Tab A and Tab B of the working committee's report and arrived at a tentative understanding which will be examined by the members with their agencies as a basis for further discussion at the next meeting. It was apparent from this examination that a few areas will require unique treatment because of unusual circumstances affecting them.

#### 4. NIS Outline Guide for Chapters IV, V and VI

The State member submitted copies of a proposed revision of the NIS Outline Guide to meet psychological warfare needs, as amended on the basis of suggestions from the Army, Navy, Air Force and USIA (refer to NIS Committee meeting No. 193). He also handed the chairman the following memorandum under date of 14 June 1955 relating to the nature of the revision and the manner in which the comprehensive suggestions from the interested agencies had been incorporated into the outline:

"On 11 March 1955 State submitted to the NIS Permanent Committee a Proposed Revision of the NIS Outline Guide, designed to better serve the basic intelligence needs for psychological warfare.

"Comments on the proposals were presented to the Committee from Army, Navy, Air Force and USIA.

"The working group of OIR, Department of State, in collaboration with the staff of D/B, CIA, and upon instructions from the Committee has considered these comments and submits herewith an amended version of the original proposal based upon them.

"The detailed and thoughtful suggestions prepared by experts represented very thorough staff work from the point of view of the needs of the respective agencies. A major portion of them were considered to be desirable improvements, acceptable under the original

terms of reference and so have been incorporated, though not always verbatim nor always under the suggested outline heading. Out of 92 specific suggested revisions which remained after the elimination of overlaps and of some which were regarded as clearly operational in nature, 64 were written in during the word by word consideration of the OIR and D/B, CIA, working group.

"Those which were not incorporated into the amended outline guide largely fall into the following categories:

- 1) Calling for intelligence material which is current rather than basic in nature.
- 2) Calling for material which is primarily for the operational needs of one type of user rather than for planning purposes and for the greatest number of variety of users.
- 3) Calling for details which only amplify and would not provide new content beyond that covered by the broad generalized statements on the previous guide. Such 'spotty' detailing is considered bad in that it leads the analyst to restrict himself to those details mentioned.
- 4) Calling for changes in the structural arrangement of sections within chapters or topics within sections which were not consistent with all factors involved.

"Four major changes which were made deserve mention.

- 1) Section 42, which was the subject of numerous proposals, differing considerably among themselves, was re-arranged as to subheadings in a manner which it is believed meets the basic problems raised.
- 2) The proposal by USIA that Public Information be made a new section to be included in Chapter III was rejected in view of the nature of coverage given in that chapter, which is concerned entirely with facilities from the point of view of their possible use in a military situation. However, the outline provided by USIA for this topic was considered so highly desirable that it was incorporated almost verbatim as subsection D in Section 43.
- 3) The suggestion that management should receive depth of treatment on a par with labor was recognized as valuable, though it was not considered desirable to devote Section 44 entirely to labor rather than to manpower as a whole nor to include management coverage in Chapter VI. Instead management was made a special subsection of Section 44 and requirements were expanded in conformity with the proposals.

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- 4) The proposals of USIA for re-organization of Section 58, Propaganda, were accepted and substituted with only minor changes for the former subsections B and C.

"All of the above are considered to be major improvements over the original proposed revision and the many other more minor additions or adjustments should enhance the value of the NIS Outline Guide substantially. However, it is pointed out that proof of the value of these revisions lies only in their usefulness to the analysts in preparing the basic intelligence required. If the revisions are too limiting or not sufficiently well defined this will become apparent in working on the manuscripts, and only then can their full value or need for further revisions be ascertained. In their present form, they represent a carefully balanced coordination between the needs of the four agencies working on psychological warfare and between the needs of those agencies and of other end-users.

"It is recommended that the Revision of the NIS Standard Outline Guide in its present form be adopted for immediate use."

The Committee discussed the proposal of the State member and approved the revised Outline Guide for immediate use in the NIS and incorporation in the NIS Standard Instructions. Other proposals respecting special operations will be considered at such time as they are laid before the Committee. The chairman said that he would have copies of the Revised Outline Guide sent to the Chief of Psychological Warfare, Special Staff, U.S. Army, and to the Director, U. S. Information Agency.

#### 5. Current NIS Production Situation

The vice chairman reported that the NIS production situation has shown marked improvement over the past several months. As of 13 June 1955 the agencies have delivered 404 sections and there are good prospects for some 80 more sections being produced before the end of the fiscal year. It now appears that the overall production for this fiscal year will generally meet JCS requirements of 8 equivalent NIS.

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**6. Other Matters**

a. The Committee deferred decision on scheduling Chapter I for FY-1957 (refer to NIS Committee meeting No. 196) pending further examination by State of the proposal to substitute NIS 12 (Finland) for NIS 43 (Indochina) on the schedule.

b. The members submitted their agencies' detailed production schedules for FY-1956. Comment and discussion followed. It was agreed that the D/B staff will prepare a consolidated NIS production schedule for FY-1956 and send copies to each member for review and discussion at the next meeting.

c. The Committee approved the following rescheduling at the request of the State member:

NIS 24, Section 53	to August 1955
NIS 53, Section 44(M)	to August 1955

d. The Committee briefly discussed the proposal to integrate the "Key Personalities" unit into the NIS framework as Chapter X (refer to NIS Committee meeting No. 196). It was decided to defer final decision until the next meeting in order to afford the members more time to examine the proposal.

7. The next meeting of the NIS Committee will be held at 1000 hours on Tuesday, 28 June 1955.

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